UPDATE APRIL 2018

SAFETY + JUSTICE CHALLENGE

Supported by the John D. and Catherine T. MacArthur Foundation
Lucas County
Safety + Justice Challenge
Mission Statement

Lucas County is committed to working collaboratively toward a safer, healthier, and more just community through implementation of successful alternatives to incarceration, creating models for reducing unnecessary jail use, reducing recidivism, reducing racial and ethnic disparity, and connecting citizens with behavioral health and reentry services.
Pre-Arrest Deflection

SJC Investments

- Continuing Professional Training
- Crisis Intervention Training
- Law Enforcement Deflection
- Behavioral Health Deflection

Sentenced Population 240

Local Investments

- Cite and Release
- Team Policing/PATH Collaboration Planning
- STOP Program
- Law Enforcement Assisted Mobile Response Planning
- Lucas County DART
- Housing First Initiative Planning
- Chief's Advisory Board
- Outpatient Assisted Treatment Program Planning
- Solution Center
- Community Engagement

Sentenced Population Target

- LC Target ↓15%
- S1 Target ↓.4%

Pretrial Population 605
Pre-Arrest Deflection

Strategy 1 focuses on interrupting the arrest-detention-incarceration cycle. Lucas County provides law enforcement training in procedural justice, crisis de-escalation, and other areas as a critical step in interrupting this cycle. Additionally, Strategy 1 provides appropriate pre-arrest options for law enforcement, including deflection programs and access to community-based behavioral health resources.

Law Enforcement Deflection

Three offense categories comprise the greatest volume of jail bookings: drug possession, disorderly conduct, and obstructing official business. 2014 baseline data shows that 87% of charges filed in these offense categories were non-violent misdemeanors. Programs provide law enforcement options to deflect individuals facing these three charges from incarceration prior to arrest.

Continuing Professional Training

Lucas County, in partnership with the Ohio Attorney General's Office, is providing eight hours of state-mandated Continuing Professional Training (CPT) to every Lucas County law enforcement officer on the following topics:

- Community-police relations
- Implicit bias
- Procedural justice
- Blue Courage
- Crisis de-escalation with focus on mental illness
- Constitutional use of force

Crisis Intervention Training

Between 2016-2018, Lucas County is providing four, 40-hour CIT courses and one CIT Refresher course each year. This expanded training opportunity will engage 300 additional officers in CIT over three years.

Behavioral Health Deflection

Lucas County Mental Health and Recovery Services Board (LCMHRSB), in partnership with Lucas County, has proposed a new facility to deflect individuals with mental health and/or substance use disorders from entering the criminal justice system. The facility will include a calming center, sobering center, crisis stabilization center, emergency services, urgent care, and recovery helpline.

- 57% of people released from the Lucas County Corrections Center have behavioral health needs.
- 67% of individuals in custody on June 30, 2014 had received services from LCMHRSB at some point in their lives.
- 48% had received services within the last 5 years.
- 17% had received services within the last six months.
Managing Based on Risk

**Measuring and Managing Risk: Sentenced Population**
- EM in Lieu of Post-Sentence Local Incarceration
- Regional Utilization of ORAS-CST

**Measuring and Managing Risk: Pretrial Population**
- EM in Lieu of Pretrial Detention
- Regional Utilization of PSA Risk Assessment
- Risk-based Supervision for Pretrial offenders

**SJC Investments**

**Local Investments**

**Sentenced Population**
- 240

**Sentenced Population Target**
- \(15\%\)

**Pretrial Population**
- 605

**Pretrial Population Target**
- \(13.5\%\)

**Strategy 2**

**Tiered, risk-based release policy at LCCC**

**Risk-based Supervision in EM**

**Pretrial Inpatient Treatment at OhioLink**

**Minimize Duplication of Supervision**

**Sharing of Bail Reform Practices**

**Smart Pretrial Grant - Minimizing Technical Violations and Re-Admission through Creation and Implementation of a Graduated Responses Policy**

**TMC Weekend Call-In Docket**

**Expeditied Case Resolution**
Managing Based on Risk

Pretrial Population
Lucas County is more effectively measuring and managing the risk of its pretrial and sentenced jail population. This is being achieved through use of validated risk assessment instruments, including the PSA and ORAS-CST. The PSA assists judges in making release and detention decisions and identifies risk level. Lucas County established an intensive pretrial supervision unit resourced with dedicated pretrial GPS electronic monitoring units to assist in managing risk.

After one year of use of the PSA:
- Failure to Appear (FTA) rates decreased by 30%.
- New Criminal Activity (NCA) rates decreased by 50%.
- New Violent Criminal Activity (NVCA) rates decreased by 44%.

12.5% of Lucas County’s pretrial population is recommended for release but held by judicial decision. Lucas County established an intensive pretrial supervision unit which maintains small caseloads using electronic monitoring as a judicial resource for defendants who would otherwise be held in the county jail.

Sentenced Population
The ORAS-CST is utilized to identify individuals’ risk levels and high need areas. Dedicated GPS electronic monitoring units are used to help mitigate the risk sentenced individuals may pose when released into the community. Lucas County established an agreement among all five of its courts to implement a risk-based administrative release policy for locally sentenced individuals.

ORAS-CST data shows that 88% of individuals assessed locally score at a moderate level of risk or above and are eligible for administrative release onto GPS electronic monitoring.

30% Reduction
Utilizing the ORAS-CST and the risk-based administrative release policy, locally contracted jail beds were reduced from 428 to 303 which represents a 30% reduction.
Population Review Team

Lucas County’s Population Review Team provides a weekly review of the Lucas County pretrial jail population. The Population Review Team identifies defendants who may be appropriate for bond modification or expedited case resolution.

<table>
<thead>
<tr>
<th>Year</th>
<th>Meetings</th>
<th>Case Recommendations</th>
<th>Bed Days Saved</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016</td>
<td>31</td>
<td>243</td>
<td>1,166</td>
</tr>
<tr>
<td>2017</td>
<td>49</td>
<td>218</td>
<td>1,812</td>
</tr>
</tbody>
</table>

Opportunity Project

The Opportunity Project is a recently launched initiative through the Toledo Legal Aid Society that is funded by the MacArthur Safety + Justice Challenge and the Lucas County Mental Health and Recovery Services Board. The Opportunity Project targets incarcerated individuals with identified needs (mental health, housing, and/or substance use) who are charged with felony offenses at their first court appearance. The program is designed to produce better outcomes for these individuals by creating a more meaningful connection to services that may result in bond modifications and/or more favorable case resolutions.

<table>
<thead>
<tr>
<th>Category</th>
<th>Results</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Felony Arraignments</td>
<td>777</td>
</tr>
<tr>
<td>Candidates contacted</td>
<td>153 of 207</td>
</tr>
<tr>
<td>Identified as possible candidates</td>
<td>207 of 777</td>
</tr>
<tr>
<td>Connected or reconnected to a treatment provider</td>
<td>126 of 129</td>
</tr>
<tr>
<td>Agreed to participate in the program</td>
<td>129 of 153</td>
</tr>
</tbody>
</table>

January 2018 - March 2018 Results
Diversion of Underserved Populations

**SJC Investments**

- Procedural Justice Awareness and Training
- County Felony Diversion
- Expanded TMC Misdemeanor Diversion Program

**Local Investments**

- Probation Services
- Lucas County Drug Court
- CCI/SJI Curriculum for Procedural Justice
- Kiosk Reporting
- Alternatives Program
- Batterer's Intervention Program
- Continuing Legal Education
- Veteran's Treatment Court

**Sentenced Population**
- 240

**Pretrial Population**
- 605

**SJC Target**
- 15%

**S4 Target**
- 0.2%
Diversion of Underserved Populations

The Toledo Municipal Court has provided procedural fairness training throughout Lucas County. Additionally, in partnership with the Center for Court Innovation, TMC has developed and is implementing an expanded diversion curriculum which addresses defendants charged with drug possession, disorderly conduct, and obstructing official business. These offenses are targeted for diversion expansion due to the high volume of jail bookings resulting from these charges as well as their disproportionate impact on minorities. Together, TMC’s procedural justice training and expanded diversion curriculum address the underrepresentation of African Americans in diversion programs.

Toledo Municipal Court personnel have been trained on procedural justice.

Lucas County Court of Common Pleas and CTF personnel have been trained on procedural justice.

The diversion curriculum, founded in the principles of procedural justice, has been developed by the Center for Court Innovation (CCI).

The web-based system for diversion program registration has been developed.

TMC partnered with the Center for Court Innovation (CCI) to deliver procedural justice training to all actors in their court. This training engaged judges, prosecutors, defense attorneys, courtroom security, and other parties who interact with the court and its clients, and expands delivery to the Common Pleas Court and the three suburban courts of Lucas County.

Our legitimacy is not assumed by many who come before us. Trust must be earned in each encounter.

Representation of African-Americans in the Lucas County Criminal Justice System by Decision Point (Average: 2010-2014)

Lucas County African-American Population - 19.5%
Coordinated Probation Practices

Probation violators make up 32% of the CCNO population. Through coordinated supervision among its five independent probation authorities, Lucas County is standardizing best practice probation policies to reduce these violations of conditions which result in incarceration. Coordinated probation initiatives are rooted in the risk, needs, responsivity principle and include county-wide information-sharing, regional training on evidence-based tools and practices, use of risk assessments to respond to clients' needs, implementation of graduated sanctions and incentives policies for responding to client behavior, and establishing common quality assurance practices.

Lucas County utilizes the Ohio Risk Assessment System (ORAS) to determine appropriate supervision levels and programming, based on client risk level and criminogenic characteristics. ORAS is fully implemented at Lucas County Court of Common Pleas and Toledo Municipal Court. Seven ORAS trainings have been held and a total of 84 people have been trained. At least one officer at each suburban probation department is trained in ORAS procedures.

- A Regional Chief PO Committee meets monthly, with representation from all five probation jurisdictions.
- A Coordinator was hired to provide support to the unification initiative.
- Regional Quality Assurance practices are implemented throughout coordinated probation initiatives.

Graduated response policies and practices address client behavior based on the risk, needs, responsivity principle. Probation officers will employ positive reinforcements as well as sanctions according to standardized policies. Responses will be individualized and relevant to the targeted behavior.

Regional trainings will introduce probation officers across Lucas County to common policies, procedures, and philosophies rooted in evidence-based practices.

- Carey Guides Training on Cognitive Behavioral Interventions April 25-27, 2018
- Risk, Needs, Responsivity Training May 21, 2018
- Graduated Responses Training July 26-27, 2018
- Ohio Supreme Court Mandatory PO Training September-November 2018

Information sharing will reduce duplicative services for clients shared across multiple jurisdictions, freeing staff time for appropriate client interventions. A comparison of 2016 probation populations indicated that Toledo Municipal Court and Lucas County Court of Common Pleas shared 607 clients. Urinalysis results are now shared across all five probation jurisdictions.

- More than 26% of Lucas County Common Pleas Adult Probation clients were on supervision in at least one other jurisdiction in 2016.
- More than 11% of Toledo Municipal Court Probation clients were on supervision in at least one other jurisdiction in 2016.
Lucas County
Safety + Justice Challenge
Partners

Through collaboration and partnership at the local, state, and national levels, Lucas County has adopted a comprehensive and global approach to criminal justice reform.
Lucas County
Safety + Justice Challenge

Lucas County
Carol Contrada, Lucas County Commissioner
Gene Zmuda, Judge, Lucas County Court of Common Pleas
John Tharp, Sheriff, Lucas County
Lindsay Navarre, Judge, Lucas County Court of Common Pleas
Pete Gerken, Lucas County Commissioner
Tina Skeldon Wozniak, Lucas County Commissioner
Julia Bates, Lucas County Prosecutor
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Tim Kuhlman, Judge, Toledo Municipal Court
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Wade Kapszukiewicz, Mayor, City of Toledo
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Toledo Legal Aid Society
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Correctional Treatment Facility
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Joyce Rupley, Director, NORIS
Emily Numbers, Community Corrections Planning Board Coordinator
Lindsay Below, Behavioral Health/Criminal Justice Coordinator
Tom Luettke, Reentry Coordinator
Thank you to the John D. and Catherine T. MacArthur Foundation

One Voice One Message

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